

TEXT OF TELEGRAM 83ROME 000708

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ACTION RP-10

INFO OCT-00 COPY-01 ADS-00 AID-07 INR-10 EUR-01 CIAE-00
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TRSE-00 PA-02 AGR-01 USIE-00 SR-06 /076 W
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R 111553Z JAN 83
FM AMEMBASSY ROME
TO SECSTATE WASHDC 4711
INFO AMEMBASSY ISLAMABAD

UNCLAS SECTION 01 OF 02 ROME 00708

FODAG

STATE FOR RP AND AID/FFP

E.O. 12356: N/A

TAGS: SREF, EAID, WFP

SUBJECT: WFP REPORT ON AFGHAN REFUGEES IN PAKISTAN -
WFP/PAKISTAN 1199 EXP

REFS: (A) 82 ROME 28936 (B) 82 STATE 355198
(C) 82 ISLAMABAD 18921

1. SUMMARY. IN MEETING WITH INVITED DONORS' REPS
(CANADA, AUSTRALIA, FRG, FRANCE, JAPAN AND U.S.) 5
JANUARY, WFP EXECUTIVE DIRECTOR, INGRAM, REPORTED ON
HIS RECENT TRIP TO PAKISTAN WHERE HE REVIEWED WFP RELA-
TIONS WITH GOP AND WFP PROGRAMS WHICH INCLUDE THE AFGHAN
REFUGEE PROGRAM, WFP'S LARGEST. INGRAM FOUND GOP'S
REFUGEE ADMINISTRATORS COOPERATIVE AND PROGRAM
IMPLEMENTATION PROCEEDING SATISFACTORILY WITH A
BENEFICIARY LEVEL OF 2.2 MILLION, A NUMBER DERIVED BY
WFP FOR FOOD REQUIREMENT PURPOSES. MONITORING
PROCEDURES HAVE IMPROVED WITH GOP INCREASING CORRECTIVE
ACTIONS IN RESPONSE TO RECOMMENDATIONS. INGRAM IDENTIFIED
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IMPROVED COORDINATION OF SHIPMENT TO PORT, PORT OFFTAKE,
PRIMARY AND SECONDARY STORAGE, AND ACTIONS TO MINIMIZE
COMMODITY LEAKAGE (MISUSE) AS REQUIRING CONTINUING
ATTENTION. WFP KNOWN COMMODITY PLEDGES ARE IN EXCESS
OF THE SIX MONTHS REQUIREMENTS 1 DEC 82 THROUGH 31 MAY
83. END SUMMARY.

2. WORLD FOOD PROGRAM (WFP) EXECUTIVE DIRECTOR JAMES
C. INGRAM INVITED SEVERAL DONOR REPRESENTATIVES (AUSTRALIA,

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DEPARTMENT OF STATE A/CDC/MR	DATE 4/3/86
REVIEWED BY	
RDSE/for XDC/INT. DATE	
BY AUTH. REASON(S)	
REASON FOR EXISTING MARKINGS	
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CANADA, FRANCE, FRG, JAPAN AND U.S.) TO A MEETING 5 JANUARY TO HEAR HIS VERBAL REPORT ON HIS RECENT TRIP TO PAKISTAN DURING WHICH HE MADE FIELD VISITS TO REFUGEE CAMPS IN THE NORTHWEST FRONTIER PROVINCE. MR. INGRAM EXPLAINED THAT THE VISIT WAS ROUTINE INVOLVING ALL WFP MATTERS OF WHICH, OF COURSE, THE WFP AFGHAN REFUGEE PROGRAM IS THE MAJOR EFFORT.

3. MR. INGRAM'S REPORT COINCIDED WITH THAT WHICH WAS COMPREHENSIVELY REPORTED IN REF (B); FODAG NOTED NO CONTRADICTIONS. HE EXPLAINED THAT WFP'S ROLE WAS: (1) IN CONSULTATION WITH UNHCR AND GOP, DEVELOP A FOOD COMMODITY REQUIREMENT PLAN APPLYING STANDARD WFP RATION CRITERIA; OBTAIN COMMODITY COMMITMENTS; AND ASSURE THAT COMMODITIES ARE DELIVERED TO THE PORT; 2) MONITOR THE FOOD MOVEMENT TO THE INTENDED RECIPIENT; AND 3) INTERVENE AS APPROPRIATE TO IMPROVE THE PROCESS OF FOOD-AID TO THE AFGHAN REFUGEES.

4. THE ISSUE OF REFUGEE NUMBERS NOTWITHSTANDING, INGRAM IDENTIFIED THE PORT CONGESTION, PORT OFF-TAKE AND ELIMINATION OF COMMODITY LEAKAGE THROUGH CORRUPTION AS THE PRESSING CONCERNS OF WFP MANAGEMENT. SUPPLYING OVER 2 MILLION REFUGEES PLACES CONSIDERABLE STRAINS ON THE UNCLASSIFIED UNCLASSIFIED

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LOGISTICS NETWORK AVAILABLE. GOP CLAIMS THAT 10 TRAINS ARE TOTALLY COMMITTED TO REFUGEE FOOD MOVEMENT. THE PRESSURES ON PORT AND SECONDARY STORAGE FACILITIES ARE SIGNIFICANT. AS REFUGEE RELIEF SHIPMENTS ARE BILATERAL, MULTILATERAL AND PRIVATE (IN THE CASE OF SOME PVO'S), WFP WILL INCREASE THEIR EFFORTS TO REGULARIZE SHIPMENTS THROUGH A MORE COMPREHENSIVE INFORMATION/REPORTING SYSTEM ALERTING PORT USERS TO PORT CONDITIONS AND OPTIMUM OPPORTUNITIES FOR SHIPMENT ARRIVALS.

5. REGARDING LEAKAGE, INGRAM REPORTED THAT THE GOP IS CONTINUING TO UPGRADE ITS REFUGEE PROGRAM ADMINISTRATION FROM LEADERSHIP THROUGH SUPERVISORY TO FUNCTIONARY LEVELS. HE EXPLAINED THAT THE APPROXIMATELY 6,000 EMPLOYEES OF THE REFUGEE ADMINISTRATIVE SYSTEM WERE RECRUITED GENERALLY OUTSIDE OF THE CIVIL SERVICE SYSTEM AND THEREFORE HAD NEITHER THE MANAGEMENT/CIVIL ADMINISTRATIVE EXPERIENCE NOR THE TRAINING ATTRIBUTED TO THOSE WITHIN THE GOP'S CIVIL SERVICE. THIS IS BEING REMEDIED THROUGH MORE CAREFUL RECRUITING/SELECTION, INCREASED TRAINING AND, WHERE APPROPRIATE, DISCIPLINARY/TERMINATION ACTION BY GOP. REFUGEE ADMINISTRATION AND OTHER GOVERNMENT OFFICIALS ARE IDENTIFYING IRREGULARITIES WITHIN THE PROGRAM AND INCREASING CORRECTIVE/LEGAL ACTION IN SUCH CASES AS WELL AS SIMILARLY RESPONDING TO IRREGULARITIES IDENTIFIED BY WFP AND OTHER COOPERATING ORGANIZATIONS/AGENCIES. GOP HAS

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TAKEN ACTION ON APPROXIMATELY 500 INCIDENTS OF IRREGULARITIES IN THE LAST PERIOD. A CONSIDERABLE INCREASE OVER PREVIOUS PERIODS. MR. INGRAM EXPLAINS THAT THIS IS NOT AN INDICATION OF INCREASED INCIDENTS BUT CONCRETE EVIDENCE OF GOP'S INCREASED COOPERATION IN DEALING WITH ADMINISTRATIVE PROBLEMS. LEAKAGES IN AN OPERATION OF THIS EXTENT, HE

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EXPLAINED. MUST BE EXPECTED. HOWEVER, PROGRAM MANAGERS
WERE CONTINUALLY TIGHTENING PROCEDURES WHICH WOULD MINIMIZE
LEAKAGES AND ELIMINATE OPPORTUNITIES FOR COMMERCIAL
DIVERSIONS. HE REMINDED HIS AUDIENCE THAT WFP HAD ONLY
FIVE (5) PROFESSIONALS VS UNHCR'S STAFF OF THIRTY-NINE (39).

6. IN SUMMARY, MR. INGRAM FELT THIS LARGEST OF WFP'S
PROGRAM WAS BEING IMPLEMENTED SATISFACTORILY UNDER THE
CIRCUMSTANCES. GOP REFUGEE PROGRAM ADMINISTRATORS WERE
ENERGETIC AND INCREASINGLY COOPERATIVE IN FACING THIS
EXTERNALLY CREATED OVERWHELMING TASK.

7. REGARDING COMMODITY REQUIREMENTS WFP STAFF REPORTED
THAT FOR THE PERIOD 1 DEC 82 THROUGH 31 MAY 83 ON THE BASIS
OF 2.2 MILLION BENEFICIARIES, A FIGURE ARRIVED AT BY WFP
FOR DISTRIBUTION PURPOSES, AND ALL ANNOUNCED PLEDGES, THERE
CONTINUED TO BE A DEFICIT OF 48,521 MT OF CEREALS. HOWEVER,
THERE WAS AN EXCESS OF 2,222 MT NFDN AND 13,000 MT EDIBLE
OIL AVAILABLE FOR THE NEXT PERIOD. FYI, THE 48,521 MT
CEREAL DEFICIT DID NOT INCLUDE 80,000 MT TITLE II WHEAT
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IEFR, REF (B). THIS WOULD RESULT IN AN EXCESS OF 34,479
MT CEREALS THROUGH 31 MAY AND AVAILABLE FOR THE NEXT PERIOD.
1 JUNE AND 31 DEC 83. END FYI. WFP CALCULATES A 12 MONTH
(CY 83) COMMODITY REQUIREMENT AT 396,000 MT CEREALS,
23,760 MT NFDN AND 23,760 MT EDIBLE OIL. THEREFORE
CONSIDERING THE LATEST 80,000 MT U.S. WHEAT COMMITMENT,
FODAG CALCULATES THE FOLLOWING REQUIREMENTS FOR THE
PERIOD ENDING 31 DEC 83: 179,521 MT CEREALS, 11,635 MT
NFDN AND 860 MT EDIBLE OIL. FYI, UNHCR WILL CONTINUE TO

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TEXT OF TELEGRAM 83ISLAMA009573

ASST ADMINISTRATOR	5,000 X 1	5,000.00
DOCTORS	5,000 X 8	40,000.00
COMPOUNDERS	3,000 X 7	21,000.00
LHV'S	3,000 X 8	24,000.00
HELPERS	800 X 7	5,600.00
CHOWKIDARS	600 X 9	5,400.00

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